

**SEMINOLE COUNTY GOVERNMENT
AGENDA MEMORANDUM**

SUBJECT: Text Amendments to the Seminole County Comprehensive Plan to ensure compatible land uses adjacent to the Orlando Sanford International Airport (Seminole County, applicant)

DEPARTMENT: Planning and Development **DIVISION:** Planning

AUTHORIZED BY: Donald S. Fisher **CONTACT:** Tony Matthews **EXT.** 7373

Agenda Date 12/09/03 **Regular** ☐ **Consent** ☐ **Work Session** ☐ **Briefing** ☐
Public Hearing – 1:30 ☐ **Public Hearing – 7:00** ☒

MOTION/RECOMMENDATION:

1. Enact an ordinance adopting the proposed text amendments to the Seminole County Comprehensive Plan (Vision 2020 Plan) to ensure compatible land uses adjacent to the Orlando Sanford International Airport, with staff findings and recommendation; or
2. Do not enact an ordinance adopting the proposed text amendments to the Seminole County Comprehensive Plan (Vision 2020 Plan) to ensure compatible land uses adjacent to the Orlando Sanford International Airport; or
3. Continue this item to a time and date certain.

(District 5 – Commissioner McLain)

(Tony Matthews, Principal Planner)

BACKGROUND:

In 2002, the Federal Aviation Administration approved the Noise Compatibility Program (NCP) for the Orlando Sanford International Airport (OSIA). The NCP included eight (8) recommended land use measures that would involve changes to the City of Sanford and Seminole County comprehensive plans and land development regulations. The purpose of these measures is to: (1) reduce existing incompatible land uses around the OSIA; (2) prevent the introduction of additional incompatible land uses; and (3) protect long-term noise compatibility with aircraft activity at the OSIA. The proposed text amendments will address these land use measures.

STAFF RECOMMENDATION:

Recommend enacting an ordinance adopting the proposed text amendments to the Seminole County Comprehensive (Vision 2020 Plan), with attached staff findings.

Reviewed by:
Co Atty: KZC
DFS: _____
Other: MW
DCM: SS
CM: JCB
File No. ph700pdp05

FLORIDA DEPARTMENT OF COMMUNITY AFFAIRS (FDCA):

On November 7, 2003, the FDCA issued a letter stating no objections to the proposed text amendments to the Seminole County Comprehensive (Vision 2020 Plan).

BOARD OF COUNTY COMMISSIONERS ACTION:

On August 26, 2003, the BCC transmitted the proposed text amendments to the Seminole County Comprehensive Plan (Vision 2020 Plan) to ensure compatible land uses adjacent to the Orlando Sanford International Airport, with staff findings, carried 5 to 0.

**LAND PLANNING AGENCY/PLANNING AND ZONING COMMISSION
RECOMMENDATION (LPA/P&Z):**

On August 8, 2003, the LPA/P&Z recommended the proposed text amendments to the Seminole County Comprehensive (Vision 2020 Plan), carried 5 to 0.

ORLANDO SANFORD INTERNATIONAL AIRPORT AREA TEXT AMENDMENTS, FALL 2003 AMENDMENT CYCLE

Proposed changes shown in strikeouts and underlines

Amendment 03F.TXT04.1

Policy FLU 9.1 Orlando Sanford International Airport

The County shall ensure airport compatible land uses adjacent to the Orlando Sanford International Airport (OSIA) as follows ~~by~~:

- A. Allow the conversion of existing neighborhoods to airport compatible uses and minimize nonresidential impacts during the conversion process; ~~and~~
- B. Amend the 1991 Joint Planning Agreement, or its successor agreement, between the County and City of Sanford to ensure appropriate land use designations adjacent to the Airport and the availability of urban services to support higher intensity uses;
- C. Prohibit new residential land use designations and zoning classifications within the 60 DNL (Day-Night Noise Level) noise contour, consistent with the OSIA Noise Compatibility Program approved by the Federal Aviation Administration;
- D. Amend the Land Development Code to include the following land use measures contained in the OSIA Noise Compatibility Program for the purpose of reducing existing incompatible land uses, preventing the introduction of additional incompatible land uses, and protecting long-term noise compatibility with aircraft activity at the OSIA:
 - 1. Prohibit new residential land uses within the 60 DNL noise contour, except as provided for in the Higher Intensity Planned Development-Airport Future Land Use designation;
 - 2. Prohibit residential land uses and residential zonings, east or south of the OSIA's new runway system to the Conservation area adjacent to Lake Jesup. If new residential land uses or residential zonings must be permitted, then no mobile homes or home ownership shall be permitted within these developments; and
 - 3. Prohibit new public educational facilities in areas east and south of the OSIA's new runway system to the Conservation area adjacent to Lake Jesup.
- E. Require avigation easements for new residential construction/reconstruction or redevelopment east and south of the OSIA to advise property owners of noise exposure and overflight activity;

- F. Consider adoption of an overlay zoning if restrictions on residential uses and avigation easements cannot be achieved. Any overlay zone would be limited to those lands south of SR 46 and east of the currently zoned Industrial area located south of Runway 18-36 (east of Brisson Avenue south) to the Lake Jesup Conservation area;
- G. Provide notice to the Sanford Airport Authority (SAA) of proposed County planning and zoning modifications, site plans, subdivision plans, meetings, hearings, changes to land development regulations, etc., that relate to unincorporated properties adjacent to the OSIA airport;
- H. Advise property owners/developers/purchasers of property, by means of OSIA property acquisition map(s)/photo(s), that residential development, public educational facilities and/or other uses may be incompatible with OSIA expansion;
- I. Direct inquiries from property owners, the development community and general public to the SAA regarding future airport acquisitions;
- J. Consider adoption of the Federal Aviation Administration FAR Part 150 Compatible Land Use Guidelines, as a guide for reviewing land use development activities adjacent to the OSIA; and
- K. Regulate development/redevelopment within residential future land use designations and zoning classifications by means of the Federal Aviation Administration FAR Part 150 Compatible Land Use Guidelines,

Amendment 03F.TXT04.2

Policy TRA 5.14 Amendment of Land Development Code to Regulate Airport Area Uses

The County shall amend the Land Development Code, by August 2004, to establish airport compatible land uses consistent with the ~~by noise contour or zone as depicted on the current adopted Orlando Sanford International Airport Noise Compatibility Program approved by the Federal Aviation Administration Authority Future Noise Impact map exhibit. Appropriate land uses for each noise zone shall be based on the Federal Aviation Administration compatibility criteria.~~

Amendment 03F.TXT04.3

Policy TRA 5.15 — Modeling Airport Noise Contours

~~The County shall assist the airport authority in using the Federal Aviation Administration Integrated Computer Noise Model to generate new future noise contours that can serve as an interim land use planning guide until a new FAA Part 150 Land Use/Noise Compatibility Study is complete.~~

Amendment 03F.TXT04.4

Policy TRA 5.17 Purchase of Noise Impacted Land

In order to minimize land use/noise conflicts, the County shall recommend that the Sanford Airport Authority purchase lands that lie within the ~~future 605~~ dn DNL noise contour for use as a buffer between airport operations and adjacent land uses.

[Federal Register: November 21, 2002 (Volume 67, Number 225)]
[Notices]
[Page 70291-70293]
From the Federal Register Online via GPO Access [wais.access.gpo.gov]
[DOCID:fr21no02-155]

DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

FAA Approval of Noise Compatibility Program and Determination on
Noise Exposure Maps; **Orlando Sanford International Airport, Sanford,**
Florida

AGENCY: Federal Aviation Administration.

ACTION: Notice.

SUMMARY: The Federal Aviation Administration (FAA) announces its findings on the noise compatibility program submitted by **Sanford Airport** Authority under the provisions of 49 U.S.C. 47501 et. seq. (the Aviation Safety and Noise Abatement Act, hereinafter referred to as ``the Act'') and 14 CFR part 150. These findings are made in recognition of the description of Federal and non-federal responsibility in Senate Report No. 96-52 (1980). On October 21, 2002, the FAA Approved the **Orlando Sanford International Airport** noise compatibility program. Most of the recommendations of the program were approved. The FAA also is announcing its determination that the noise exposure maps for **Orlando Sanford International Airport** for the years 2001 and 2006 and associated documentation, submitted with the noise compatibility program, are in compliance with applicable requirements of FAR Part 150 effective April 24, 2002.

EFFECTIVE DATE: The effective date of the FAA's approval of the **Orlando Sanford International Airport** Noise Compatibility Program is October 21, 2002.

FOR FURTHER INFORMATION CONTACT: Bonnie L. Baskin, Federal Aviation Administration, **Orlando** Airports District Office, 5950 Hazeltnie National Dr., Suite 400, **Orlando**, Florida 32882, (407) 812-6331, Extension 30. Documents reflecting this FAA action may be reviewed at this same location.

SUPPLEMENTARY INFORMATION: This notice announces that the FAA has given its overall approval to the Noise Compatibility Program for **Orlando Sanford International Airport**, effective October 21, 2002, and that the noise exposure maps for this same **airport** are determined to be in compliance with applicable requirements of FAR Part 150.

Noise Exposure Maps: Under 49 U.S.C. section 47503 of the Aviation Safety and Noise Abatement Act (hereinafter referred to as ``the Act''), an **airport** operator may submit to the FAA noise exposure maps which meet applicable regulations and which depict non-compatible land uses as of the date of submission of such maps, a description of projected aircraft operations, and the ways in which such operations will affect such maps. The Act requires such maps to be developed in

consultation with interested and affected parties in the local community,

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government agencies, and persons using the **airport**.

The FAA completed its review of the noise exposure maps and accompanying documentation submitted by **Sanford Airport Authority for Orlando Sanford International Airport**. The documentation that constitutes the ``noise exposure maps'' as defined in section 150.7 of Part 150 includes: Exhibit 7-1, ``2001 DNL Noise Contours'', Exhibit 10-2, ``2006 DNL Noise Contours-Inclusive of All Operational Controls (With Future Land Use)'', Tables 6-2 through 6-4, Baseline Operations, Tables 6-6 through 6-8, Forecast Operations, Table 6-11, Time of Day Operations, Exhibits 6-3 through 6-5, Arrival, Departure, and Training Tracks, and Exhibit 9-5, Helicopter Routes. The **airport** operator certified on December 28, 2001, that the 2001 and 2006 noise exposure map contours and accompanying documents are true and complete and that consultation required by section 150.21 was accomplished (page 8-1 of documentation). The FAA has determined that these noise exposure maps and accompanying documentation are in compliance with applicable requirements. This determination was effective on April 24, 2002. FAA's determination on an **airport** operator's noise exposure maps is limited to a finding that the noise exposure maps were developed in accordance with the procedures contained in Appendix A of FAR Part 150. Such determination does not constitute approval of the applicant's data, information or plans, nor is it a commitment to approve a noise compatibility program or to fund the implementation of that program.

If questions arise concerning the precise relationship of specific properties to noise exposure contours depicted on a noise exposure map submitted under section 47503 of the Act, it should be noted that the FAA is not involved in any way in determining the relative locations of specific properties with regard to the depicted noise contours, or in interpreting the noise exposure maps to resolve questions concerning, for example, which properties should be covered by the provisions of section 47506 of the Act. These functions are inseparable from the ultimate land use control and planning responsibilities of local government. These local responsibilities are not changed in any way under Part 150 or through FAA's review of noise exposure maps. Therefore, the responsibility for the detailed overlaying of noise exposure contours onto the map depicting properties on the surface rests exclusively with the **airport** operator that submitted those maps, or with those public agencies and planning agencies with which consultation is required under section 47503 of the Act. The FAA has relied on the certification by the **airport** operator, under section 150.21 of FAR Part 150, that the statutorily required consultation has been accomplished.

Noise Compatibility Program: Each **airport** noise compatibility program developed in accordance with Federal Aviation Regulations (FAR) Part 150 is a local program. The FAA does not substitute its judgment for that of the **airport** proprietor with respect to which measures should be recommended for action. The FAA's approval or disapproval of FAR Part 150 program recommendations is measured according to the standards expressed in Part 150 and the Act and is limited to the following determinations.

1. The noise compatibility program was developed in accordance with the provisions and procedures of FAR Part 150;
2. Program measures are reasonably consistent with achieving the goals of reducing existing non-compatible land uses around the **airport** and preventing the introduction of additional non-compatible land uses;

3. Program measures would not create an undue burden on interstate or foreign commerce, unjustly discriminate against types or classes of aeronautical uses, violate the terms of **airport** grant agreements, or intrude into areas preempted by the Federal Government; and

4. Program measures relating to the use of flight procedures can be implemented within the period covered by the program without derogating safety, adversely affecting the efficient use and management of the navigable airspace and air traffic control systems, or adversely affecting other powers and responsibilities of the Administrator prescribed by law.

Specific limitations with respect to FAA's approval of an **airport** noise compatibility program are delineated in FAR Part 150, section 150.5. Approval is not a determination concerning the acceptability of land uses under Federal, state, or local law. Approval does not by itself constitute an FAA implementing action. A request for Federal action or approval to implement specific noise compatibility measures may be required, and an FAA decision on the request may require an environmental assessment of the proposed action. Approval does not constitute a commitment by the FAA to financially assist in the implementation of the program nor a determination that all measures covered by the program are eligible for grant-in-aid funding from the FAA. Where federal funding is sought, requests for project grants must be submitted to the FAA Airports District Office in **Orlando**, Florida.

The **Orlando Sanford International Airport** study contains a proposed noise compatibility program comprised of actions designed for phased implementation by **airport** management and adjacent jurisdictions from the date of study completion beyond the year 2006. It was requested that the FAA evaluate and approve this material as a noise compatibility program as described in section 47504(b) of the Act. The FAA began its review of the program on April 24, 2002, and was required by a provision of the Act to approve or disapprove the program within 180 days (other than the use of new flight procedures for noise control). Failure to approve or disapprove such program within the 180-day period shall be deemed to be an approval of such program.

The submittal program contained nineteen (19) proposed actions for noise mitigation on and off the **airport**. The FAA completed its review and determined that the procedural and substantive requirements of the Act and FAR Part 150 have been satisfied. The overall program, therefore, was approved by the Associate Administrator effective October 21, 2002.

Outright approval was granted for seventeen (17) specific program elements. One (1) element was disapproved for the purposes of Part 150, and one (1) element required no action at this time as the measure relates to flight procedures under section 47504(b) of the Aviation Safety and Noise Abatement Act. Additional review by the FAA is necessary. The FAA approved as voluntary the following flight procedures: (1) Maximize east flow at the **airport** between the hours of 6 a.m. and 11 p.m. (2) When the **airport** has a 24-hour control tower, between the hours of 11 p.m. to 6 a.m. maximize departures to the east and arrivals from the east (when air traffic conditions and weather permit); (3) For jet aircraft departures on Runway 9L, establish a departure turn that would direct northbound aircraft to turn to the northeast, as soon as possible after lift-off; (4) For jet departures to northern destinations on Runway 27R, establish a northwesterly turn approximately three miles west of the beginning of take-off roll on Runway 27R (a turn immediately west of US 17/92). (5) Maintain the current ``close-in'' procedure for jet aircraft departures on

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Runway 27R and implement the ``distant'' departure procedure for jet aircraft departures on Runway 9L; (6) During west flow (east flow is the preferred configuration at SFB), some aircraft are held at 2,000 feet in altitude to provide separation from crossing aircraft. Recent changes have been made to hold departing air carrier aircraft from SFB at the Runway 27R threshold. These aircraft are held until there is sufficient space to release the aircraft to depart without the 2,000-foot hold altitude restriction. Further improvements to this procedure should be pursued to allow more aircraft to have an unrestricted climb west out of SFB; and (7) A recommendation that departing helicopters ascend to and maintain 500 feet close to the **airport**, arriving helicopters maintain and descend from 500 feet close to the **airport**, having helicopters overfly roadways (in non-emergency situations) and maintain the highest altitude possible in the immediate vicinity of the **airport**.

The Flight procedure that was deferred pending FAA review is: For jet aircraft conducting ILS flight training on Runway 9L-27R direct aircraft to continue along the runway heading to gain altitude beyond the **airport** boundaries prior to making northerly turns. And the measure disapproved by the FAA for purposes of part 150 is the planned extension of Runway 9R-27L, which is included in the **airport**'s master plan to enhance capacity. Although the **airport** proposes to design the extension on Runway 9R-27L to reduce noise impacts, its primary benefit is capacity.

Other measures approved by the FAA included: Evaluate the benefits of a noise fence (solid barrier) of sufficient height and length that noise during run-up activity would be directed up or reflected away from residences. The **Sanford Airport** Authority should also investigate the benefit of hush house options that would result in reduced noise exposure to close-in communities. Acquire three portable noise monitoring systems to be used in conducting short term monitoring in communities around the **airport**, in response to requests for short-term monitoring. It also will assist the SANAC and Authority in their efforts to provide information to the public and consider additional noise abatement measures. FAA's decision noted that monitoring equipment may not be used for enforcement purposes of aircraft in flight by in situ measurement of any present noise thresholds, for reasons of aviation safety.

FAA approved 8 land use measures, including: (1) Comprehensive Plans for both the City and the County should specifically identify that no new residential uses should be allowed in the 60 DNL contour; (2) The Land Development Codes for both the City and County should identify that no new residential uses should be allowed in the 60 DNL; (3) Due to the planned southerly extension to Runway 18-36 and the amount of aircraft touch-and-go training activity south and east of the **airport**, it is preferred that no new residential uses be allowed east or south of the **airport**'s new runway system to the Conservation area adjacent to Lake Jessup. If, due to other reasons, residential use must be permitted, no mobile homes or home ownership should be permitted; (4) No new public educational facilities should be allowed in areas east and south of the **Airport**, within the limits described in (3) Above; (5) If a restriction on all future residential uses can not be implemented for the entire area south and east of the **airport**, then, it is recommended that notification of noise exposure and overflight activity be required in the form of avigation easements for all new residential development in this area. FAA noted in its decision that FAA's policy published in 1998 (63 FR 16409) states that no Federal funding will be made available for mitigation of future noncompatible development on currently undeveloped land if it is located within the **airport**'s published NEM contours; (6) One option for implementing

additional limitations on residential use and requirements for aviation easements is through the use of overlay zoning. The overlay zone could include the property south of SR 46 and east of the currently zoned industrial areas located south of Runway 18-36 (east of Brisson Avenue South) to the Lake Jessup Conservation area. The overlay zone would allow permitted uses and development approval procedures instituted by the City and County but would identify additional residential use limitations and aviation requirements associated with the overlay zone. The FAA reiterated in 1998 policy in its decision here; (7) **Airport** staff should be notified of requests for modifications and related hearing dates for applications for planning and zoning modifications (comprehensive plan changes, land development code changes, site plan approval requests, rezoning, subdivision applications, etc.). An individual at the County, the City and the **Airport** staff should be designated with the responsibility for this coordination; and (8) The **airport** proposes to offer to acquire incompatible property located in whole or in part within the DNL 65 dB noise contour of the official NEM's. The majority of the property would be east of the **airport**, although a few parcels are to the west and north within the DNL 65 dB noise contour. FAA stated in its decision that acquisitions are limited to existing non-compatible land uses located within the 65 DNL noise contour of the official NEM's, specifically ``2001 DNL Noise Contours'', and consistent with FAA's 1998 remedial mitigation policy (63 FR 16409).

These determinations are set forth in detail in a Record of Approval signed by the Associate Administrator on October 21, 2002.

Copies of the noise exposure maps and of the FAA's evaluation of the maps, and copies of the record of approval and other evaluation materials and the documents comprising the submittal to the FAA are available at the FAA office listed above and at the administrative office of the **Sanford Airport** Authority. Questions on either of these FAA determinations may be directed to the individual named above under the heading FOR FURTHER INFORMATION CONTACT.

Issued in **Orlando**, Florida on November 7, 2002.

W. Dean Stringer,
Manager, **Orlando** Airports District Office.
[FR Doc. 02-29455 Filed 11-20-02; 8:45 am]
BILLING CODE 4910-13-M

TABLE 7-2
FLORIDA DEPARTMENT OF TRANSPORTATION - AIRPORT COMPATIBLE LAND USE GUIDELINES

Airport Noise										Airport Noise											
Impacted Zones(DNL)										Impacted Zones (DNL)											
Land Uses and Activities										Land Uses and Activities											
55-65	65-70	70-75	75-80	80-90	Zones					55-65	65-70	70-75	75-80	80-90	Zones						
					Inner	Outer***									Inner	Outer***					
RESIDENTIAL DEVELOPMENT																					
Single Units; row, semi- & detached.....	Y	I ₁	I ₂	N	N	N	I ₁₁				Y	Y	C ₁	C ₂	I _{3,7}	N	N	C ₁₂			
Duplexes.....	Y	I ₁	I ₂	N	N	N	I ₁₁				Y	Y	C ₁	C ₂	C ₃	N	N	C ₁₂			
Multi-family units.....	Y	I ₁	I ₂	N	N	N	I ₁₁				Y	Y	C ₁	C ₂	C ₃	N	N	I ₁₂			
Residential hotels & motels.....	Y	I ₁	I ₂	N	N	N	I ₁₂				Y	Y	C ₁	C ₂	C ₃	N	N	I ₁₂			
Transient lodgings.....	Y	I ₁	I ₂	I ₃	N	N	I ₁₂				Y	Y	C ₁	C ₂	C ₃	N	N	I ₁₂			
Mobile home parks & courts.....	Y	N	N	N	N	N	N				Y	Y	C ₁	C ₂	C ₃	N	N	N			
Recreational vehicle (RV) parks.....	Y	N	N	N	N	N	N				Y	Y	C ₁	C ₂	C ₃	I _{3,7}	N	I ₁₂			
Other residential.....	Y	I ₁	I ₂	N	N	N	N				Y	Y	C ₁	C ₂	C ₃	I _{3,7}	N	I ₁₂			
RELIGIOUS; CULTURAL; RECREATIONAL																					
Outdoor Activities																					
Religious services & assemblies.....	Y	N	N	N	N	N	I ₁₃				Y	Y	C ₁	C ₂	C _{3,7}	N	N	C ₁₂			
Entertainment assemblies.....	Y	N	N	N	N	N	I ₁₃				Y	Y	C ₁	C ₂	C _{3,7}	N	N	C ₁₂			
Sports event assemblies.....	Y	C ₄	I ₄	N	N	N	I ₁₃				Y	Y	C ₁	C ₂	C _{3,7}	N	N	I _{18,19}			
Sports arenas, courts, fields & tracks.....	Y	C ₄	C ₄	I ₄	N	N	I ₁₃				Y	Y	C ₁	C ₂	C _{3,7}	N	N	I _{18,19}			
Circuses & carnivals.....	Y	C ₄	I ₄	N	N	N	I _{12,13}				Y	Y	C ₁	C ₂	C _{3,7}	N	N	I _{18,19}			
Amusement & theme parks.....	Y	C ₄	C ₄	I ₄	N	N	I _{12,13}				Y	Y	C ₁	C ₂	C _{3,7}	N	N	I _{18,19}			
Playgrounds & neighborhood parks.....	Y	C ₄	C ₄	I ₄	N	N	I _{12,13}				Y	Y	C ₁	C ₂	C _{3,7}	N	N	I _{18,19}			
Community & regional parks.....	Y	I ₆	I ₆	N	N	N	I _{12,13}				Y	Y	C ₁	C ₂	C _{3,7}	N	N	C _{12,18}			
Indoor Activities																					
Churches, mosques, synagogues & temples.....	Y	I ₂	I ₃	N	N	N	I ₁₂				Y	Y	C ₁	C ₂	I _{3,7}	N	N	C ₁₂			
Theaters & auditoriums.....	Y	I _{2,4}	I _{3,4}	N	N	N	I ₁₂				Y	Y	C ₁	C ₂	I _{3,7}	N	N	C ₁₈			
Stadiums & arenas.....	Y	C _{1,4}	I _{2,4}	I _{3,4}	N	N	I ₁₂				Y	Y	C ₁	C ₂	I _{3,7}	N	N	C _{18,19}			
Gymnasiums & natatoriums.....	Y	C ₁	I ₂	I _{3,4}	N	N	I ₁₂				Y	Y	C ₁	C ₂	I _{3,7}	N	N	I _{18,19}			
SERVICES																					
Hospitals & nursing homes.....	Y	I ₂	N	N	N	N	I ₁₂				Y	Y	C ₁	C ₂	I _{3,7}	N	N	C ₁₂			
Other medical facilities.....	Y	I ₂	N	N	N	N	I ₁₂				Y	Y	C ₁	C ₂	I _{3,7}	N	N	C ₁₂			
Day care facilities.....	Y	I ₂	N	N	N	N	I ₁₂				Y	Y	C ₁	C ₂	I ₃	N	N	I ₁₆			
Educational facilities.....	Y	I ₂	N	N	N	N	I ₁₇				Y	Y	C ₁	C ₂	I ₃	N	N	I ₁₆			
Government services.....	Y	C ₁	C ₂	I ₃	N	N	I ₁₇				Y	C ₁	C ₂	I ₃	N	N	I ₁₆				
Correctional institutions.....	Y	C ₁	I ₂	N	N	N	I ₁₂				Y	C ₁	C ₂	I ₃	N	N	I ₁₆				
Cemeteries.....	Y	C ₁	C ₂	C ₃	C _{6,7}	C ₁₈	C ₁₈				Y	C ₁	C ₂	C ₃	N	N	C ₁₄				
Professional, financial & insurance.....	Y	C ₁	C ₂	I ₃	N	N	I ₁₂				Y	C ₁	C ₂	I ₃	N	N	C ₁₄				
Business & real estate.....	Y	C ₁	C ₂	I ₃	N	N	I ₁₂				Y	C ₁	C ₂	I ₃	N	N	C ₁₄				
Repairs and contract construction.....	Y	C ₁	C ₂	I ₃	N	N	I ₁₂				Y	C ₁	C ₂	I ₃	N	N	C ₁₄				
Personal & miscellaneous.....	Y	C ₁	C ₂	I ₃	N	N	I ₁₂				Y	C ₁	C ₂	I ₃	N	N	C ₁₄				
TRANSPORTATION; COMMUNICATIONS; UTILITIES																					
Passenger facilities.....	Y	C ₁	C ₂	C ₃	N	N	I ₁₂				Y	C ₁	C ₂	C ₃	N	N	C ₁₂				
Cargo freight facilities.....	Y	Y	C ₂	C ₃	C _{6,7}	N	C ₁₂				Y	Y	C ₁	C ₂	C ₃	N	N	C ₁₂			
Road, rail and water transit ways.....	Y	Y	C ₂	C ₃	C _{6,7}	C _{18,19}	C ₁₂				Y	Y	C ₁	C ₂	C ₃	N	N	C ₁₂			
Vehicle parking.....	Y	Y	C ₂	C ₃	C _{6,7}	C _{18,19}	C ₁₂				Y	Y	C ₁	C ₂	C ₃	N	N	C ₁₂			
Vehicle storage.....	Y	Y	C ₂	C ₃	C _{6,7}	C _{18,19}	C ₁₂				Y	Y	C ₁	C ₂	C ₃	N	N	C ₁₂			
Telecommunications.....	Y	C ₁	C ₂	I ₃	C _{6,7}	N	I ₁₂				Y	Y	C ₁	C ₂	I ₃	N	N	C ₁₂			
Broadcast communications.....	Y	C ₁	C ₂	I ₃	N	N	I ₁₂				Y	Y	C ₁	C ₂	I ₃	N	N	C ₁₂			
Electric generating plants.....	Y	Y	C ₁	C ₂	C _{6,7}	I ₁₈	C ₁₈				Y	Y	C ₁	C ₂	C ₃	N	N	C ₁₂			
Sewer-waste water treatment.....	Y	Y	C ₁	C ₂	C _{6,7}	I ₁₈	C ₁₈				Y	Y	C ₁	C ₂	C ₃	N	N	C ₁₂			
Gas utility facilities.....	Y	Y	C ₁	C ₂	C _{6,7}	N	C ₁₈				Y	Y	C ₁	C ₂	C ₃	N	N	C ₁₂			
Electric utility facilities.....	Y	Y	C ₁	C ₂	C _{6,7}	I ₁₈	C ₁₈				Y	Y	C ₁	C ₂	C ₃	N	N	C ₁₂			
Noise Impacted Zones																					
1. Measures to achieve NLR of 25 dB must be included in the design and construction of the structures where occupants reside; the public is received; office areas are located; or noise sensitive activities or functions occur.																					
2. Measures to achieve NLR of 30 dB must be included in the design and construction of the structures where occupants reside; the public is received; office areas are located; or noise sensitive activities or functions occur.																					

Y (Yes) = Land use is normally compatible without restriction and should be allowed.

C (1, 20) = Land use is generally compatible with some limitations or restrictions. The use should be allowed only if Condition Note (1, 20) is met.

I (1, 20) = Land is basically incompatible and should be discouraged. Where there is a demonstrated community need for the use and viable alternative options are not possible, the use may be allowed if Condition Note (1, 20) is met. Condition Note (1, 20) will not eliminate or alter the basis of the incompatibility but is intended to lessen or mitigate the potential for impact on the land use function, activity or occupants.

N (No) = Use is not compatible and should not be permitted.

NLR = Noise Level Reduction (outdoor to indoor) achieved through incorporation of sound attenuation into the design and construction of structures to lessen or mitigate a potential interior noise impact on occupants or activities. Achievement of 25, 30 or 35 decibel (dB) reductions, exterior to interior sound level, are the standard acceptable minima for mitigation of airport generated noise impact.

* = Federal guidelines in 14 CFR Part 150 consider all land uses below the 65 DNL contour to be compatible. This should not be misconstrued to imply that residents, occupants or users in lesser contour areas will not be adversely affected by airport generated noise. Where practical and feasible, communities should limit future residential development in airport noise impacted zones below the 65 DNL contour.

** = Residential uses and noise sensitive activities are not compatible in impacted areas exceeding 80 DNL.

*** = Where the community determines uses must be allowed, structure/unit density, lot/land coverage, unit occupancy and population density must be limited to the lowest levels possible.

RETAIL TRADE

Building materials & hardware	Y	Y	C ₁	C ₂	I _{3,7}	N	N	C ₁₂
Automotive, farm & marine craft	Y	Y	C ₁	C ₂	C ₃	N	N	C ₁₂
Apparel and general merchandise	Y	Y	C ₁	C ₂	C ₃	N	N	I ₁₂
Groceries & food stuff	Y	Y	C ₁	C ₂	C ₃	N	N	I ₁₂
Eating & drinking establishments	Y	Y	C ₁	C ₂	C ₃	N	N	N
Shopping malls & centers	Y	Y	C ₁	C ₂	C ₃	N	N	N
Gasoline, diesel & heating oil	Y	Y	C ₁	C ₂	C ₃	I _{3,7}	N	I ₁₂
Liquified & bottled gas	Y	Y	C ₁	C ₂	C ₃	I _{3,7}	N	I ₁₂

WHOLESALE TRADE

Home furnishings & building materials	Y	Y	C ₁	C ₂	C _{3,7}	N	N	C ₁₂
Food products & general merchandise	Y	Y	C ₁	C ₂	C _{3,7}	N	N	C ₁₂
Liquified gasses	Y	Y	C ₁	C ₂	C _{3,7}	N	N	I _{18,19}
Petroleum & distillate products	Y	Y	C ₁	C ₂	C _{3,7}	N	N	I _{18,19}
Industrial chemicals	Y	Y	C ₁	C ₂	C _{3,7}	N	N	I _{18,19}
Explosive & pyrotechnic products	Y	Y	C ₁	C ₂	C _{3,7}	N	N	I _{18,19}
Other wholesale trade	Y	Y	C ₁	C ₂	C _{3,7}	N	N	C _{12,18}

MANUFACTURING

Food products & processing	Y	Y	C ₁	C ₂	I _{3,7}	N	N	C ₁₂
Textiles & apparel	Y	Y	C ₁	C ₂	I _{3,7}	N	N	C ₁₂
Lumber & wood products	Y	Y	C ₁	C ₂	I _{3,7}	N	N	C ₁₈
Paper & allied products	Y	Y	C ₁	C ₂	I _{3,7}	N	N	C _{18,19}
Chemical & allied products	Y	Y	C ₁	C ₂	I _{3,7}	N	N	I _{18,19}
Petroleum refining & related products	Y	Y	C ₁	C ₂	I _{3,7}	N	N	N
Explosive & pyrotechnic products	Y	Y	C ₁	C ₂	I ₃	N	N	N
Rubber & plastic products	Y	Y	C ₁	C ₂	I _{3,7}	N	N	I ₁₆
Clay & glass products	Y	Y	C ₁	C ₂	I _{3,7}	N	N	I ₁₆
Primary & fabricated metal products	Y	Y	C ₁	C ₂	I _{3,7}	N	N	I ₁₆
Electronic & optic products	Y	Y	C ₁	C ₂	I ₃	N	N	I ₁₆
Professional & scientific products	Y	Y	C ₁	C ₂	I ₃	N	N	I ₁₆
Other manufacturing	Y	Y	C ₁	C ₂	C ₃	N	N	C ₁₄

RESOURCE PRODUCTION & RECOVERY

Livestock & poultry farming.....	Y	C _{2,8}	I ₄	I ₅	N	N	N	C ₂₀
Animal & poultry breeding.....	Y	I ₄	I ₅	N	N	N	N	N
Crop & related agricultural production.....	Y	C _{1,5}	C _{2,8}	C _{3,6}	I ₇	N	N	C ₂₀
Fishing & aquaculture activities.....	Y	C _{1,5}	C _{2,8}	C _{3,6}	C _{4,7}	N	N	C ₁₉
Forestry & timber production.....	Y	C _{1,5}	C _{2,8}	C _{3,6}	C _{4,7}	N	N	C ₁₉
Oil & natural gas wells.....	Y	Y	C ₂	C ₃	C _{4,7}	N	N	N
Strip & open pit mining.....	Y	Y	C ₂	C ₃	C _{4,7}	N	N	N
Stone & mineral quarries.....	Y	Y	C ₂	C ₃	C _{4,7}	N	N	N
Other mining & resource recovery.....	Y	Y	C ₂	C ₃	C _{4,7}	I _{8,10,20}	C _{18,19}	

COMPREHENSIVE PLAN TEXT AMENDMENT
ORLANDO SANFORD AIRPORT/SEMINOLE COUNTY

Proof of publication, as shown on page _____, calling for a public hearing to consider transmittal of the proposed Text Amendments to the Seminole County Comprehensive Plan (Vision 2020 Plan) to ensure compatible land uses adjacent to the Orlando Sanford International Airport, Seminole County, received and filed.

Tony Matthews, Planning, addressed the Board to state in 2002 the Federal Aviation Administration approved the Noise Compatibility Program (NCP) for the Orlando Sanford International Airport. The NCP included eight recommended land use measures that would involve changes to the City of Sanford and Seminole County Comprehensive Plan and Land Development regulations. The purpose of these measures is to: (1) Reduce existing incompatible land uses around Orlando Sanford International Airport; (2) Prevent the introduction of additional incompatible land uses; and (3) Protect long-term noise compatibility with aircraft activity at the Orlando Sanford International Airport. He stated staff recommends transmitting the proposed text amendments to the Comprehensive Plan (Vision 2020 Plan), with staff findings. The Land Planning Agency (LPA) recommended approval of the request.

Larry Dale, Orlando Sanford International Airport, addressed the Board to state he agrees with the presentation. He said he will be happy to answer any questions.

Mr. Dale explained for Commissioner Morris the last sentence of Section D2 of the Orlando Sanford International Airport Text Amendments. Discussion ensued between Mr. Dale and Commissioners Morris and Henley relating to that language.

Mr. Matthews stated staff has been trying to work closely with the Airport Authority, the City of Sanford and FAA and they already have adopted similar policies. He stated what staff is concerned about is the people who build homes there and the whole issue of home ownership as opposed to rental property. Most of the tenants are not necessarily investing in that property for the long term.

No one else spoke in support or in opposition.

District Commissioner McLain recommended approval to transmit the proposed text amendments to the DCA.

Motion by Commissioner Maloy, seconded by Commissioner Van Der Weide to transmit to the DCA the proposed Text Amendments to the Seminole County Comprehensive Plan (Vision 2020 Plan) to ensure compatible land uses adjacent to the Orlando Sanford International Airport, as described in the proof of publication, Seminole County.

Districts 1, 2, 3, 4 and 5 voted AYE.

**MINUTES FOR THE SEMINOLE COUNTY
LPA / P&Z COMMISSION
AUGUST 6, 2003**

Members present: Alan Peltz, Dick Harris, Ben Tucker, Beth Hattaway, and Dudley Bates

Members absent: Thomas Mahoney, Chris Dorworth

Also present: Jeff Hopper, Senior Planner, Matt West, Planning Manager, Cathleen Consoli, Senior Planner, J.V. Torregrosa, Planner, Jim Potter, Development Review, Mahmoud Najda, Development Review Manager, Karen Consalo, Assistant County Attorney, J.R. Ball, Development Review, Don Fisher, Director of Planning and Development, Gary Rudolph, Utilities Manager and Candace Lindlaw-Hudson, Sr. Staff Assistant.

- M. Seminole County, applicant; Amendments to the text of the Seminole County Comprehensive Plan (Vision 2020 Plan) to ensure compatible land uses on properties within unincorporated Seminole County adjacent to the Orlando Sanford International Airport (03.TXT04).**

Commissioner McLain - District 5
Tony Matthews, Principal Planner

Mr. Matthews stated that in 2002, the Federal Aviation Administration approved the Noise Compatibility Program (NCP) for the Orlando Sanford International Airport (OSIA). The NCP included eight (8) recommended land use measures that would involve changes to the City of Sanford and Seminole County comprehensive plans and land development regulations. The purpose of these measures is to: (1) reduce existing incompatible land uses around the OSIA; (2) prevent the introduction of additional incompatible land uses; and (3) protect long-term noise compatibility with aircraft activity at the OSIA. The proposed text amendments will address these land use measures.

Mr. Matthews stated that staff recommendation was for approval of the proposed text amendments to the Seminole County Comprehensive Plan (Vision 2020 Plan) to ensure compatible land uses adjacent to the Orlando Sanford International Airport, with staff findings.

Commissioner Harris noted that the noise contour maps show a long pattern of 60 decibels going out to the west of the airport, but a larger area going out to the east.

Diane Crews stated that there was a reason for that. Most of the take offs are done from the east side. It is more heavily populated to the west.

Commissioner Hattaway questioned section D-1. If property is owned now, and is vacant, does it mean that the land can not be built on in the future?

Mr. Matthews stated that within the stated areas, residential uses are considered incompatible.

Matt West stated that where there is existing residential land uses it is permissible. This refers to rezoning lands in the future.

Commissioner Tucker asked if there is a waiver for noise.

Mr. West stated that properties will have avigation easements which will acknowledge that the property is under the approach pattern of the airport.

Mr. Matthews stated that the people would be waiving their rights.

Commissioner Hattaway asked if D-2 is for future requests.

Mr. Matthews said it was. It was for recommending denial for future rezonings in this area.

Commissioner Harris said that most of the area is within this scheme already.

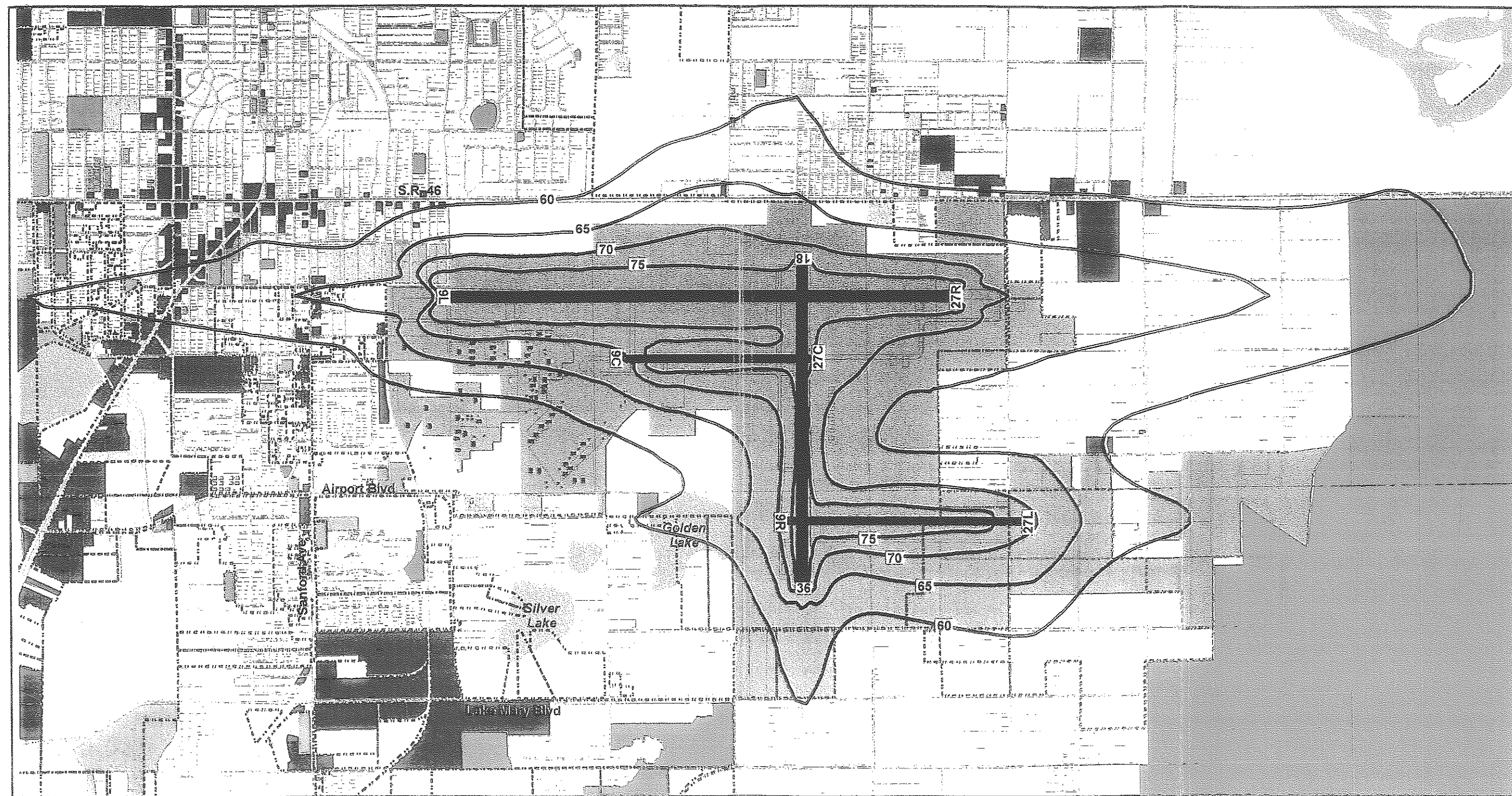
Ms. Crews stated that in 1998 the FAA voted that they would not fund mitigation of unbuilt land.

Commissioner Harris made a motion to recommend approval.

Commissioner Bates seconded the motion.

The motion passed by unanimous consent.

2006 Noise Contours - Inclusive Of All Operational Controls



Orlando Sanford
INTERNATIONAL AIRPORT
FAR Part 150 Study

- | | | |
|--------------------|---------------|---------------------------|
| Agriculture | Commercial | Single Family Residential |
| Parks / Recreation | Industrial | Multi Family Residential |
| Conservation | Institutional | Public Use Facility |
| Water | Vacant | Airport Property |

- | | |
|--------|---------------|
| 60 DNL | City Boundary |
| 65 DNL | |
| 70 DNL | |
| 75 DNL | |



Scale
0 2000
Feet

EXHIBIT 10-1